

67th Ordinary Plenary Meeting of the BEREC Board of Regulators (BoR)

Hybrid Meeting

Conclusions

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2-3 June 2026

Contents

Main results of the 67th Meeting of the BEREC Board of Regulators	3
Introduction and participation.....	6
List of documents	6
Items discussed	6
1 Opening of the meeting and adoption of the agenda	6
2 List of ‘A’ items	6
3 Information from the BEREC Chair including information on the election of the BEREC Chair 2028 and Vice-Chairs 2027	7
4 Information from the BEREC Office.....	8
5 Information from the European Commission.....	8
6 Open Internet (OI).....	9
7 Wireless Network Evolution (WNE).....	10
8 Planning and Future Trends (PFT).....	10
8.1 Update on the development of the BEREC Work Programme 2027	10
8.2 BEREC International Cooperation	11
9 Discussion with the European Commission about future cooperation on the DNA	11
10 Regulatory Framework (RF) – Sessions I, II & III.....	12
11 Remedies and Market Monitoring (RAMM).....	12
Overview of the WACC Parameters Reports over the last 5 years	12
12 Summary of the 14th BEREC Stakeholder Forum	13
13 AOB.....	14
13.1 Information on the 68 th BoR plenary meeting (1 October 2026, Croatia).....	14
13.2 Data Collection Initiative	14
13.3 ePrivacy Directive.....	14

Annex I – List of final documents

Main results of the 67th Meeting of the BEREC Board of Regulators

The BEREC Board of Regulators (BoR) held its 67th Ordinary Plenary Meeting in hybrid format on 2–3 June 2026.

During the meeting, the BoR discussed and/or approved the following documents:

1. Documents approved as ‘A’ items:

For internal use:

- BoR (26) 67 Draft Summary Report of the BEREC Internal Workshop on migration and copper switch-off in light of the DNA
- BoR (26) 68 Draft Updated PRD BoR (25) 187_16 on the Draft BEREC report on the competition dynamics of artificial intelligence and its impact on internet openness and end users

For publication:

- BoR (26) 69 Draft BEREC Retail Roaming Guidelines
- BoR (26) 70 Draft BEREC Wholesale Roaming Guidelines
- BoR (26) 71 Draft Summary Report of responses to the Public Consultation on the draft BEREC Retail Roaming Guidelines & BEREC Wholesale Roaming Guidelines
- BoR (26) 72 Draft BEREC Report on WACC parameters 2026
- BoR (26) 73 Draft Updated BEREC Guidelines on Geographical surveys of network deployment
- BoR (26) 74 Draft Summary Report of responses to the Public Consultation on the draft BEREC Guidelines on Geographical surveys of network deployment
- BoR (26) 75 Draft Summary Report of the BEREC External Workshop on migration and copper switch-off in light of the DNA
- BoR (26) 76 Draft BEREC Report on switching and termination of contracts
- BoR (26) 77 Draft BEREC Report on the outcome of the public consultation on the draft BEREC Report on Switching and termination of contracts

For publication and submission to EU institutions:

- BoR (26) 78 Draft BEREC Annual Report 2025

2. Documents approved as regular items:

For publication:

- BoR (26) 85 Draft BEREC Statement on phaseout of 2G 3G
- BoR (26) 88_1 BEREC’s Draft position on the General Authorisation regime
- BoR (26) 88_2 BEREC’s Draft position on Governance
- BoR (26) 88_3 BEREC’s Draft position on the DNA objectives
- BoR (26) 88_5 BEREC’s Draft position on scope of the DNA
- BoR (26) 88_6 BEREC’s Draft position on Resilience and Preparedness

- BoR (26) 88_7 BEREC's Draft position on access regulation (market analysis)
- BoR (26) 88_8 BEREC's Draft position on Sustainability
- BoR (26) 88_9 BEREC's Draft position on SMP Remedies (incl. Harmonized Access Products)
- BoR (26) 88_10 BEREC's Draft position on information requests and geographical surveys of broadband networks
- BoR (26) 88_11 BEREC's Draft position on Symmetrical Regulation
- BoR (26) 88_12 BEREC's Draft position on Migration and Copper Switch-off (Articles 53-61 DNA)
- BoR (26) 88_13 BEREC's Draft position on Replacing the term "VHCN" with the definition of Gigabit Networks, beyond the DNA (Article 2 (2) DNA)
- BoR (26) 88_14 BEREC's Draft position on universal service (including subtopics)
- BoR (26) 88_15 BEREC's Draft position on end-user rights (including subtopics)
- BoR (26) 88_16 BEREC's Draft position on Open Internet
- BoR (26) 88_19 BEREC's Draft position on HRV phase out under CSA2_DNA framework

For public consultation:

- BoR (26) 84 Draft Further Guidance on 5G Network Slicing

3. Documents submitted for information purposes:

- BoR (26) 80 Contact lists pack
- BoR (26) 81 Information on the planned electronic voting procedures
- BoR (26) 82 Information on the electronic voting procedures since the last plenary meeting
- BoR (26) 83 Work Programme 2026 status update
- BoR (26) 86 Draft List of proposed items for the BEREC WP 2027
- BoR (26) 87 Draft Preliminary schedule of the ordinary BoR and MB meetings and Contact Network (CN) meetings and public debriefings in 2027

4. Documents for further consideration by the BoR:

- BoR (26) 88_4 BEREC's Draft position on Numbering topics
- BoR (26) 88_17 BEREC's Draft position on General Spectrum issues
- BoR (26) 88_18 BEREC's Draft position on Satellite Spectrum issues

5. Other main topics discussed

The BoR was briefed on the recent activities of the BEREC Chair, the important projects carried out by the BEREC Office in support of BEREC and BEREC's recent and forthcoming international activities. The BoR was also informed about the 14th Stakeholder Forum programme and further

work on the BEREC Work Programme 2027 but most discussion centred on BEREC's draft assessment of the Digital Networks Act (DNA).

The European Commission (EC) was invited to provide information on important recent developments and activities under its remit that have an impact on the electronic communications sector. The EC Representative provided the BoR with an update on the state of play of negotiations on the proposed DNA and outlined the next steps, including possible areas for BEREC's involvement.

6. Next meeting

The next Ordinary Plenary Meeting of the BoR will take place in hybrid format on **1 October 2026 in Croatia**.

Introduction and participation

The BEREC BoR held its 67th Ordinary Plenary Meeting virtually on 2–3 June 2026.

The meeting was attended by the heads and/or high-level representatives of the National Regulatory Authorities (NRAs) from each EU Member State, who have primary responsibility for overseeing the day-to-day operations of the markets for electronic communications networks and services. The European Commission (EC) also took part in the meeting. Heads and high-level representatives of the NRAs with whom BEREC has concluded working arrangements were also present.

List of documents

The list of final documents approved by the meeting for publication, in compliance with the BEREC Regulation and the BoR transparency rules, is presented in Annex I to the Conclusions.

Items discussed

A short overview of the information presented under each agenda item, a summary record of the proceedings and a record of the conclusions reached by the BoR are presented below.

1 Opening of the meeting and adoption of the agenda

Document(s)	BoR (26) 66 Draft BEREC BoR Agenda
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair welcomed the meeting participants and provided practical information on meeting logistics. He also introduced the new BEREC members: - Mr Sotirios Markatos, Vice-Chair of EETT, Greece; - Ms Lena Nyberg, Director General of PTS, Sweden. The BEREC Chair presented the draft agenda for approval by the BoR and invited them to suggest any additional issues to be raised or presented under 'Any Other Business' (AOB).
Conclusion	The BoR adopted the agenda with the requested changes.

2 List of 'A' items

Document(s)	<u>For internal use:</u> BoR (26) 67 Draft Summary Report of the BEREC Internal Workshop on migration and copper switch-off in light of the DNA BoR (26) 68 Updated PRD BoR (25) 187_16 on the Draft BEREC report on the competition dynamics of artificial intelligence and its impact on internet openness and end users <u>For publication:</u> BoR (26) 69 Draft BEREC Retail Roaming Guidelines BoR (26) 70 Draft BEREC Wholesale Roaming Guidelines
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	BoR (26) 71 Draft Summary Report of responses to the Public Consultation on the draft BEREC Retail Roaming Guidelines & BEREC Wholesale Roaming Guidelines BoR (26) 72 Draft BEREC Report on WACC parameters 2026 BoR (26) 73 Draft Updated BEREC Guidelines on Geographical surveys of network deployment BoR (26) 74 Draft Summary Report of responses to the Public Consultation on the draft BEREC Guidelines on Geographical surveys of network deployment BoR (26) 75 Draft Summary Report of the BEREC External Workshop on migration and copper switch-off in light of the DNA BoR (26) 76 Draft BEREC Report on switching and termination of contracts BoR (26) 77 Draft BEREC Summary Report of responses to the Public Consultation on the Draft Report on switching and termination of contracts <u>For publication and submission to EU institutions:</u> BoR (26) 78 Draft BEREC Annual Report 2025
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair presented the list of 'A' items as set out above. The list of 'A' items was drawn up based on the conclusions of the Contact Network (CN) meeting held on 12–13 May 2026, according to which the BoR's approval of the documents should be possible without further discussion. The BEREC Chair informed the BoR members that, if needed, they could still make statements for the minutes on any of the 'A' items. If a position taken on an 'A' item leads to further discussion, or if a member of the BoR requests it, the item would be withdrawn from the list of 'A' items.
Conclusion	The BoR approved the documents included in the 'A' item list.

3 Information from the BEREC Chair including information on the election of the BEREC Chair 2028 and Vice-Chairs 2027

Document(s)	BoR (26) 79 Draft Schedule for the election of BEREC Chair 2028 and Vice-Chairs 2027 BoR (26) 91 Draft BoR Decision on the appointment of the End Users Working Group Co-Chair
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair briefed the BoR on the outcome of the recent important meetings he has held and on the meetings he will attend. He noted that a newsletter had been circulated ahead of the meeting. The BEREC Chair also referred to the BEREC Stakeholder Forum (SHF) held in Brussels and provided an overview of the meetings and events in which he and Mini Board members had participated. These included: • the OECD Working Party on Connectivity Services and Infrastructures (6 May); • meetings with MEPs (7 May); • ITU GSR 2026 (12–15 May); • the BEREC Workshop on Combating Fraud (21 May); • the DMA High-Level Group meeting (30 March 2026).

	The BEREC Chair confirmed that the dates for the Mini Board study trip had been agreed. He informed the BoR of the EC's merger guidelines response proposal (published 30 April for consultation). The Chair highlighted the public debriefing to be held in Brussels following the Plenary. In addition, he informed the BoR about the timeline and arrangements for the upcoming elections for the BEREC Chair (2028) and Vice-Chairs (2027).
Conclusion	The BoR took note of the information.

4 Information from the BEREC Office

Document(s)	BoR (26) 80 Contact lists pack BoR (26) 81 Information on the planned electronic voting procedures BoR (26) 82 Information on the electronic voting procedures since the last plenary meeting BoR (26) 83 Work Programme 2026 status update
Introduction by	BEREC Office Representative
Information presented	The BEREC Office (BO) submitted to the BoR information on the updated contact lists for the BEREC Heads, CN members, and the BEREC Office, the recent and planned electronic voting procedures, and the implementation status of the 2026 BEREC Work Programme (WP-2026). The BO Representative also updated the BoR on: - Progress with the WP-2026; - Statistics on the meetings held in Q1 2026; - Support to BEREC WGs including Workshops & Phase-II.
Conclusion	The BoR took note of the information.

5 Information from the European Commission

Document(s)	No document
Introduction by	European Commission Representative
Information presented	The EC's main activities were described in a paper circulated to the BoR for information before the meeting. The EC Representative provided an update on several policy and regulatory developments. 1. Mobile Satellite Services (MSS) The EC Representative reported that a proposal for the selection process for MSS providers had been made, enabling the use of the 2 GHz band after expiry of current licences. It was explained that this spectrum (identified as a key band for direct satellite-to-device services) had been harmonised at EU level, and in line with the ITU decision, is dedicated for commercial use. 2. Technology Sovereignty Package

	The EC Representative announced that the Technology Sovereignty Package was expected to be adopted shortly. It would include a Communication and two legislative acts: a Cloud and AI Development Act and a Chips Act 2. 3. Telecom Council (9 June) The EC Representative confirmed that a general approach on the Business Wallet was expected to be adopted at the upcoming Telecom Council. The EC Representative added that a progress report on the Digital Networks Act (DNA) would be presented with the work to be handed over to the incoming Irish Presidency, and noted that progress to date had been positive. 4. Drones and submarine cables The EC Representative referred to the current situation in the Baltic States and reported ongoing monitoring activities. Regarding submarine cables, the EC Representative recalled the March conference in Brussels and outlined ongoing follow-up actions. 5. DDPP report The EC Representative confirmed that the DDPP report was expected to be finalised shortly.
Conclusion	The BoR took note of the information.

6 Open Internet (OI)

Document(s)	BoR (26) 84 Draft Further Guidance on 5G Network Slicing
Introduction by	OI WG Co-Chairs (BIPT/BNetzA)
Information presented	The OI WG Co-Chairs confirmed that the Open Internet Regulation (OIR) is compatible with 5G network slicing, while also acknowledging increasing demand from industry stakeholders and the EC for clearer guidance on the provision of slicing-based services. They explained that this need for clarity has been supported by recent engagement activities, including an internal workshop held in May 2025 and a Call for Input conducted between 17 December 2025 and 13 February 2026. The strategic objective was described as establishing a clear roadmap for how network slicing can coexist with net neutrality obligations, with particular emphasis on clarifying how Internet Access Services (IAS) and specialised services can be delivered in an OIR-compliant manner. The guidance is also intended to support providers in self-assessing the compatibility of new service offerings. Overall, the OI WG Co-Chairs stressed that the OIR should not be viewed as a barrier to innovation. The document is structured to include contextual background, technological aspects, compliance assessment under relevant OIR provisions and practical examples supported by an overview table. Several refinements were introduced, including confirmation that the Open Internet Guidelines take precedence in case of conflict, and clarification that non-public services sharing resources with IAS must not negatively

	impact IAS. Additional examples were incorporated, and further consultation questions added.
Conclusion	The BoR approved the document for public consultation.

7 Wireless Network Evolution (WNE)

Document	BoR (26) 85 Draft BEREC Statement on phaseout of 2G 3G
Introduction by	WNE WG Co-Chairs (ACM/ComReg) Representative of the Electronic Communications Office of Iceland (ECOI)
Information presented	The ECOI Representative presented the national experience with the phaseout of 2G and 3G networks, highlighting the complexity and risks associated with the process. He reported that operators decided to phase out legacy networks in 2022, with ECOI supporting coordination, risk monitoring and public communication. The phaseout was implemented in stages, including the nationwide decommissioning of 2G and the shutdown of 3G services as of 1 June 2026. The main regulatory priority was to ensure continued access to emergency services (112). Mitigation measures included a phased approach, cell barring (restricting calls to emergency services only), the introduction of a test emergency number and requirements to maintain coverage levels. While no systemic degradation in access to emergency services was observed, some reduction in geographic coverage, particularly in rural areas, was noted. User behaviour and device compatibility were identified as key challenges. In particular, “red devices” (devices unable to access emergency services due to technical limitations or misconfiguration) remained an issue. The WNE WG Co-Chairs presented the draft BEREC Statement on the 2G/3G phaseout, explaining that it was triggered by recent incidents affecting emergency communications and developed through consultations with stakeholders and international partners. The Co-Chairs confirmed that the Statement aims to raise awareness and underline the urgency of ensuring reliable access to emergency services (in particular 112) following the phaseout of legacy networks, noting that some devices may not fully support emergency functionalities on 4G/5G. They emphasised the responsibility of operators to assess risks, ensure continuity of emergency services, and provide clear information to users, as well as the need for coordination with device manufacturers.
Conclusion	The BoR approved the document for publication.

8 Planning and Future Trends (PFT)

8.1 Update on the development of the BEREC Work Programme 2027

Document(s)	BoR (26) 86 Draft List of proposed items for the BEREC WP 2027
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	BoR (26) 87 Draft Preliminary schedule of the ordinary BoR and MB meetings and Contact Network (CN) meetings and public debriefings in 2027
Introduction by	Incoming BEREC Chair (CNMC)
Information presented	The Incoming BEREC Chair presented the outline of the Work Programme (WP) 2027, focusing on the preparation process, key priorities and initial content. She outlined the preliminary timeline, noting that the work started with submission of the outline to the European Parliament, Council and EC, followed by internal and external calls for input, prioritisation and ongoing discussions within CN and Plenary meetings. The draft WP is expected to undergo public consultation in October, with final adoption foreseen at the end of the year. She highlighted the importance of coordination among WGs, including the organisation of joint activities where relevant, as well as ensuring sufficient time to properly assess feedback from the public consultation, suggesting that launching the consultation earlier would support this objective. Regarding strategic orientation, it was emphasised that the 2027 WP will be strongly focused on activities related to the DNA. .
Conclusion	The BoR agreed to continue work as discussed.

8.2 BEREC International Cooperation

Document(s)	No document
Introduction by	BEREC Vice-Chair responsible for international activities (ComReg)
Information presented	The BEREC Vice-Chair responsible for international activities (ComReg) reported on recent external engagement, beginning with an overview of activity at the Mobile World Congress (MWC), where a broad range of meetings with companies and organisations took place. Updates were also provided on cooperation with EaPeReg, including confirmation of the meeting schedule and participating countries. NRAs were encouraged to support upcoming events by making appropriate expertise available. Further updates covered ongoing international collaboration, including planned joint BEREC-REGULATEL meetings in October 2026, as well as related events such as a Cullen-REGULATEL roundtable in June. A proposal for a four-lateral summit between BEREC, EMERG, REGULATEL and EaPeReg at MWC 2027 was also noted.
Conclusion	The BoR took note of the information.

9 Discussion with the European Commission about future cooperation on the DNA

Document(s)	No document
Introduction by	European Commission Representative
Information presented	The EC Representative provided the BoR with an update on the state of play of negotiations on the proposed DNA and outlined the next steps, including possible areas for BEREC's involvement.

	She reported overall positive progress in the co-legislative process. The EC Representative reiterated EC openness to improvements and clarifications, while underlining that the proposal remains a political priority. She stressed the importance of maintaining a high level of ambition and invited BEREC to consider how its expertise and involvement could contribute constructively to the legislative process.
Conclusion	The BoR took note of the information.

10 Regulatory Framework (RF) – Sessions I, II & III

Document(s)	BoR (26) 88 Draft BEREC Papers on the Assessment of the Digital Networks Act
Introduction by	RF WG Co-Chairs (AGCOM/NMHH)
Information presented	The RF Working Group Co-Chairs presented the Draft BEREC Papers on the Assessment of the Digital Networks Act covering the main areas of intervention of the DNA as follows: - Objectives of the DNA - DNA scope - Open Internet - Sustainability - General Authorisation - Resilience and preparedness - HRV Phase-out under CSA2/DNA - Access Regulation – Market Analysis - SMP Remedies - Symmetrical Regulation - Copper Switch-off - Data Collection - VHCN - General Spectrum - Satellite - Numbering - End-user Rights - USO - Governance
Conclusion	The BoR agreed to publish the approved papers and continue work on the remaining papers.

11 Remedies and Market Monitoring (RAMM)

Overview of the WACC Parameters Reports over the last 5 years

Document(s)	No document
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Introduction by	RAMM WG Co-Chairs (AGCOM/BNetzA)
Information presented	The RAMM WG Co-Chairs presented the annual WACC parameters Reports (2021–2026), prepared in line with the 2019 EC Notice, aiming to ensure consistent WACC calculations across NRAs and support the internal market. They recalled that BEREC provides annual parameter estimates and promotes transparency and harmonisation. They explained that BEREC follows three key principles: alignment with the Notice methodology, transparency of data sources, and clear explanation of calculations. The reports provide guidance and parameter values (RFR, ERP, beta, gearing, cost of debt) while reflecting NRA practices over time. They noted that the WACC framework has led to increased harmonisation, reduced dispersion across MS and a general decrease in WACC, with inflation affecting trends in recent years. On recent developments, the Co-Chairs reported increasing risk-free rates due to macroeconomic conditions, a slight decline in debt premiums and a significant decrease in equity beta, indicating reduced perceived sector risk. Gearing also declined due to higher market capitalisation. They highlighted that the telecom sector is increasingly perceived as less exposed to macroeconomic instability and may be seen as a relatively resilient or “defensive” investment. The RAMM WG Co-Chairs further noted that the equity risk premium has increased (around 6.15% in 2026), reflecting macroeconomic and geopolitical conditions, while industry-specific risk (beta) has decreased. In conclusion, the Co-Chairs stressed that a stable and consistent regulatory framework supports investor confidence and that the current WACC methodology remains appropriate to ensure adequate remuneration of efficient investments and promote EU connectivity objectives.
Conclusion	The BoR took note of the information.

12 Summary of the 14th BEREC Stakeholder Forum

Document(s)	No document
Introduction by	BEREC Office Representative Representative of the Incoming BEREC Chair (CNMC)
Information presented	The outcomes of the 14th BEREC Stakeholder Forum (SHF) were presented by representatives of the BEREC Office and of the incoming BEREC Chair. They recalled that the event was successfully organised through close cooperation between the incoming Chair’s team and the BEREC Office, with a clear division of responsibilities between content and organisational aspects. The Representatives outlined the structure of the SHF, which included sessions on shaping BEREC’s 2027 WP, as well as institutional and industry panels and keynote interventions from high-level speakers. They highlighted the main takeaways, noting strong stakeholder engagement on the 2027 WP and significant focus on the DNA.

	Discussions at the SHF emphasised simplification, investment, competition, end-user interests and network resilience. It was further reported that keynote speeches underlined key strategic developments, including the transition towards programmable digital infrastructure in the context of 6G and the importance of addressing fragmentation, underinvestment and network vulnerability in Europe. In conclusion, the Representatives emphasised the overall success of the SHF and thanked all stakeholders involved for their contributions and cooperation.
Conclusion	The BoR took note of the information.

13 AOB

13.1 Information on the 68th BoR plenary meeting (1 October 2026, Croatia)

Document(s)	No document
Introduction by	Representative of host NRA (HAKOM)
Information presented	The Representative of the host NRA provided information on the logistics for the 68 th BoR plenary meeting, which will take place on 1 October 2026 in Croatia.
Conclusion	The BoR took note of the information.

13.2 Data Collection Initiative

Document(s)	No document
Introduction by	BEREC Chair (AKOS)
Information presented	In response to the request from one NRA for an update on the launch of activities related to the data strategy.
Conclusion	The BoR took note of the information.

13.3 ePrivacy Directive

Document(s)	No document
Introduction by	Representative of the NRA (CTU)
Information presented	The Representative of the NRA confirmed that it has a recent case concerning Articles 5 and 6 of the ePrivacy Directive, which prohibit providers from scanning communications or interfering with their content. The Representative of the NRA flagged the issue given its pan-European relevance, and other NRAs were invited to share any similar cases or procedures to support coordination.
Conclusion	The BoR took note of the information.

