

62nd Ordinary Plenary Meeting of the BEREC Board of Regulators (BoR)

Held virtually

Conclusions

Chair: Robert Mourik

Commissioner of the Commission for Communications
Regulation (ComReg)

13 March 2025

Contents

Main Results of the 62nd Meeting of the BEREC Board of Regulators	3
Introduction and participation	5
List of documents	5
Items discussed	5
1 Opening of the meeting and adoption of the agenda	5
2 List of 'A' items	5
3 Information from the BEREC Chair.....	6
4 Information from the BEREC Office.....	7
5 Information from the European Commission	8
6 Wireless Network Evolution (WNE)	8
7 Digital Markets (DM) – update on the DMA HLG activities	9
8 Planning and Future Trends (PFT).....	9
8.1 BEREC International Cooperation.....	9
8.2 Oral update on draft BEREC Work Programme 2025.....	9
9 Fixed Network Evolution (FNE)	10
10 Cybersecurity and Resilience (CSR).....	10
11 Roaming (ROAM) - update on Draft BEREC Opinion about the functioning of the Roaming Regulation.....	10
12 Information about the 12th BEREC Stakeholder Forum.....	10
13 Discussion on the high-level workshop between BEREC and the European Commission 11	
14 AOB.....	11
14.1 Information on the 63 rd BoR plenary meeting (5 June 2025, Reykjavik, Iceland)	11

Annex I – List of final documents

Main Results of the 62nd Meeting of the BEREC Board of Regulators

The BEREC Board of Regulators virtually held its 62nd Ordinary Plenary Meeting on 13 March 2025.

During the meeting, the BoR discussed and/or approved the following documents:

1. Documents approved as 'A' items:

1.1 For publication:

- BoR (25) 26 Draft 31st BEREC International Roaming Benchmark Data Report

2. Documents approved as regular items:

2.1. For publication:

- BoR (25) 32 Draft BEREC Report on the outcome of the public consultation on the draft BEREC Report on the evolution of private and public 5G networks in Europe
- BoR (25) 33 Draft BEREC Report on the evolution of private 5G networks and interworking with public networks in Europe
- BoR (25) 34 BEREC Calendar of international meetings and events in 2025
- BoR (25) 36 Draft BEREC Summary Report from the external workshop on the technological advances as security opportunities and challenges for network resilience

2.2. For public consultation:

- BoR (25) 35 Draft BEREC Report on the update of criterion 3 of the BEREC Guidelines on very high-capacity networks

3. Documents submitted for information purposes:

- BoR (25) 27 Division of tasks within the Mini Board
- BoR (25) 28 Contact lists pack
- BoR (25) 29 Information on the planned electronic voting procedures
- BoR (25) 30 Information on the electronic voting procedures since the last plenary meeting
- BoR (25) 31 Work Programme 2025 status update
- BoR (25) 37 Draft Programme of the 13th BEREC Stakeholder Forum

4. Other main topics discussed

The BoR was briefed on the recent activities of the BEREC Chair, the important projects carried out by the BEREC Office in support of BEREC, and the BEREC's recent and forthcoming international activities. The BoR was also informed about the development of the BEREC Work Programme 2025. Furthermore, the BoR discussed the upcoming high-level workshop between BEREC and the European Commission on 31 March 2025.

The European Commission was invited to provide information on important recent developments and activities under its remit that have an impact on the electronic communications sector.

5. Next Meeting

The next Ordinary Plenary Meeting of the BoR will take place in a hybrid format on **5 June 2025 in Iceland**.

Introduction and participation

The BEREC Board of Regulators virtually held its 62nd Ordinary Plenary Meeting on 13 March 2025.

The meeting was attended by the Heads and/or high-level Representatives of the National Regulatory Authorities (NRAs) from each EU Member State, who have primary responsibility for overseeing the day-to-day operations of the markets for electronic communications networks and services. The European Commission also took part in the meeting. Heads and high-level Representatives of the NRAs with whom BEREC has concluded working arrangements were also present.

List of documents

The list of final documents approved by the meeting for publication, in compliance with the BEREC Regulation and the BoR transparency rules, is presented in Annex I to the Conclusions.

Items discussed

A short overview of the information presented under each agenda item, a summary record of the proceedings and a record of the conclusions reached by the BoR are presented below.

1 Opening of the meeting and adoption of the agenda

Document(s)	BoR (25) 25 Draft BEREC BoR agenda
Introduction by	BEREC Chair (ComReg)
Information presented	The BEREC Chair welcomed the meeting participants and provided practical information on meeting logistics. He also introduced the new BEREC members. The BEREC Chair opened the meeting and presented the draft agenda for approval by the BoR. The BoR was invited to suggest any additional issue to be raised or presented under 'Any Other Business' (AOB).
Conclusion	The agenda was approved with no comments.

2 List of 'A' items

Document(s)	BoR (25) 26 Draft 31st BEREC International Roaming Benchmark Data Report (including Annex on Western Balkan countries)
Introduction by	BEREC Chair (ComReg)
Information presented	The BEREC Chair presented the list of 'A' items as set out above. The list of 'A' items was drawn up based on the conclusions of the Contact Network (CN), according to which the BoR's approval of the documents should be possible without further discussion. The BEREC Chair informed the BoR members that, if needed, they could still make statements for the minutes on any of the 'A' items. If a position taken on an 'A' item leads to further discussion or if a member of the BoR requests it, this item will be withdrawn from the list of 'A' items.
Conclusion	The BoR approved the documents included in the 'A' item list.

3 Information from the BEREC Chair

Document(s)	BoR (25) 27 Division of tasks within the Mini-Board
Introduction by	BEREC Chair (ComReg)
Information presented	<p>The BEREC Chair's main activities were communicated in an email circulated to the BoR for information before the meeting.</p> <p>In particular, he drew attention to the following matters:</p> <ul style="list-style-type: none"> - Questionnaire on GA: BEREC, through the RF WG, supports an EC initiative to simplify the General Authorisation regime. The survey, which has been distributed to NRAs via the RF WG, is intended to gather factual information without any qualitative input from BEREC at this stage. - Vacancy PFT Co-Chair: No expressions of interest have been received following the deadline for submissions set for Thursday 27 February 2025. As a consequence, a second call for expressions of interest has been issued, with a deadline of cob on Monday 24 March 2025. - BEREC Representatives to DMA-HLG: The e-clearance process to appoint two "new" members to BEREC's representation in the DMA-HLG has been completed successfully. Laure de la Raudière (ARCEP) has been appointed for a two-year term, and Klaus Steinmaurer (RTR) for 2025. <p>The BEREC Chair also informed the BoR about the division of tasks among the Mini Board for 2025.</p>
Conclusion	The BoR took note of the information.

4 Information from the BEREC Office

Document(s)	<p>BoR (25) 28 Contact lists pack</p> <p>BoR (25) 29 Information on the planned electronic voting procedures</p> <p>BoR (25) 30 Information on the electronic voting procedures since the last plenary meeting</p> <p>BoR (25) 31 Work Programme 2025 status update</p>
Introduction by	BEREC Office Representative
Information presented	<p>The BEREC Office submitted to the BoR information on the updated contact lists for the BEREC Heads, CN members, and the BEREC Office, information about recent and planned electronic voting procedures, and the implementation status of the 2025 BEREC Work Programme (WP-2025).</p> <p>The BEREC Office representative also updated the BoR on:</p> <ul style="list-style-type: none"> - Progress with the WP-2025; - Statistics on the meetings held in 2024, including GHG contributions; - The recent phase-II case SE/2024/2555_2556: on 18 December 2024, the EC opened a phase-II investigation under Art. 32(4) of Directive (EU) 2018/1972. Based on the analysis, BEREC considers the EC's serious doubts justified. The final Opinion was

	<p>presented and adopted by a majority of the BEREC BoR on 23 January 2025.</p> <ul style="list-style-type: none"> - The BEREC Study on the Data Centres (DC); - Training for BEREC experts: The training for the junior experts on the regulatory framework started in November 2024 and will be ongoing till June 2025. A training for WG Co-Chairs will also be organised in March/April. - Progress and the next steps in completing the BEREC Annual Report 2024.
Conclusion	The BoR took note of the information.

5 Information from the European Commission

Document(s)	No documents
Introduction by	European Commission Representative
Information presented	<p>The European Commission (EC) Representative informed the BoR about the European Commission's main activities in the field of electronic communications and other relevant activities since the last plenary meetings.</p> <p>Main Commission's activities were described in the paper circulated to the BoR for information before the meeting.</p> <ul style="list-style-type: none"> - Ukraine <p>On 7 November 2024, Ukraine requested admission into the EU Roam-Like-at-Home (EU RLAH) area. The Commission proposed amendments to the EU-Ukraine Association Agreement (EU-UA AA) on 10 February, clarifying the scope of the EU roaming acquis and providing Ukraine additional time to adapt its legislation (for example, related to the independence of NRA) due to the ongoing war. These amendments, approved by the Council on 28 February, will become effective after a formal decision by the joint EU-Ukraine Association Committee in Trade Configuration (ACTC). The Commission will assess Ukraine's notification once Ukraine publishes its final transposition measure (expected by mid-March). If positively evaluated, Ukraine could join the EU RLAH area by the end of April.</p> <ul style="list-style-type: none"> - Digital Decade Policy Programme (DDPP) <p>During the 9th meeting of the Digital Decade Board on 6 March 2025, the Commission updated Member States on the progress of the Digital Decade Policy Programme (DDPP) and discussed reducing administrative burden and mobilising private capital to achieve DDPP goals. Preparation for the next State of Digital Decade report, due mid-June 2025, is ongoing. Country coordinators met During the 9th meeting of the Digital Decade Board on 6 March 2025; It will take place in Gdansk, Poland. Country coordinators met with Member States representatives and stakeholders to discuss and collect evidence, and the report drafting has begun.</p> <ul style="list-style-type: none"> - Digital Network Act (DNA) <p>On 29 January 2025, the Commission presented the Competitiveness Compass, a roadmap to boost Europe's economic growth. The 2025</p>

	<p>Commission Work Programme emphasises the importance of reliable, high-capacity digital infrastructure for a thriving digital economy.</p> <p>The DNA aims to complete the Single Market for connectivity, enhancing industry competitiveness and improving spectrum coordination. This initiative will be based on a thorough review of the Code and related acts, incorporating feedback from the Commission's White Paper of February 2024 and three studies launched in Q4 2024. These studies, involving stakeholder interviews including with BEREC, will review current rules and analyse solutions for policy challenges throughout 2025.</p> <p>The DNA proposal is scheduled for Q4 2025, aligning with the review of the EECC due by December 2025. This review will evaluate market implications and the necessity of intervention powers to address anticompetitive market structures and promote connectivity, competition, and the internal market. The evaluation will also cover the revision of the scope of Universal Service. The EC will request no formal opinion from BEREC, but support of BEREC regarding data will be welcome. This will also be covered within the studies commissioned by the EC.</p> <ul style="list-style-type: none"> - Review of the Recommendation on Relevant Markets <p>The Commission will begin reviewing the Recommendation on relevant markets, following the same procedural steps as the previous review. This will include targeted consultations to be launched in spring and workshops. The guidance on GIA access provisions will complement this process. Studies on DNA will support the Commission's work on these topics.</p> <ul style="list-style-type: none"> - Joint Communication on EU Action Plan on Cable Security <p>On 21 February 2025, the EU Commission and High Representative adopted a Joint Communication on an EU Action Plan on Cable Security to support Member States, especially in the Baltic Sea Region, facing increased cable incidents. The EC outlined to the BoR key measures included by the Plan: prevention, detection, response and recovery, and deterrence.</p> <p>These actions complement ongoing efforts by the Submarine Cable Infrastructure Expert Group and align with NATO's activities, reinforcing Europe's commitment to protecting critical submarine infrastructure essential for global communications and energy security.</p> <ul style="list-style-type: none"> - Digital Markets Act (DMA) & Digital Services Act (DSA) <p>Over the past few months, the Commission has been actively working on implementing the DMA obligations. On 19 September 2024, it initiated two specification proceedings to help Apple comply with its vertical interoperability obligation under Article 6(7) of the DMA. These proceedings aim to ensure effective interoperability for iOS connectivity features and a transparent, timely, and fair process for handling interoperability requests from developers. The Commission conducted a public consultation from 19 December 2024 to 9 January 2025 and is now preparing the Specification Decision, due by 19 March 2025.</p> <p>Work on other obligations continues, including the Meta Reference Offer under Article 7, with input from BEREC experts. The High-Level Group met on 7 March 2025.</p>
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	<p>Regarding ongoing investigations, the Commission remains committed to ensuring compliance and may adopt formal non-compliance decisions if necessary.</p> <p>The Board of Digital Services Coordinators (DSCs) and the Commission have met six times to coordinate on the DSA. However, some Member States, including Belgium and Poland, have not yet designated or empowered their DSCs, leading to infringement proceedings against twelve Member States for non-compliance.</p> <ul style="list-style-type: none"> - Intra-EU communications <p>The Commission has consulted BEREC on a draft implementing act regarding intra-EU communications' fair use, considering typical usage patterns and anti-fraud measures, aiming for voluntary price convergence from 2025. BEREC's Opinion is expected by the end of April 2025. The draft was also presented to COCOM Members on 6 March 2025.</p>
Conclusion	The BoR took note of the information.

6 Wireless Network Evolution (WNE)

Document(s)	<p>BoR (25) 32 Draft BEREC Report on the outcome of the public consultation on the draft BEREC Report on the evolution of private and public 5G networks in Europe</p> <p>BoR (25) 33 Draft BEREC Report on the evolution of private 5G networks and interworking with public networks in Europe</p>
Introduction by	WNE WG Co-Chairs (ACM/ComReg)
Information presented	<p>The Co-Chairs presented the BEREC report on the evolution of private 5G networks and their interrelation with public networks in Europe, providing a comprehensive overview of the current state and prospects of private 5G networks. The Co-Chairs also indicated some minor modifications made in the report, namely the rewording of its title and a new chapter summarising the key insights from the public consultation.</p> <p>The report highlights that while private 5G networks are not yet widespread, there is growing interest due to specific use cases with no alternative solutions. These use cases often require high-quality service levels that public mobile network operators (MNOs) cannot economically provide. In the report, it's also noted that private networks are typically aimed at very specific services bound to particular organisations or premises, and there is potential pressure to use private networks for public functions in the future. Furthermore, the Co-Chairs emphasised the possibility that new thinking may be required to guard the line between private and public networks deployment authorisations, especially in light of future developments in relation to network interworking and more widespread deployment of private 5G networks.</p> <p>From a regulatory point of view, the Co-Chairs pointed out that approaches and frameworks for private networks vary across European countries, with different definitions, classifications and requirements for registration. This diversity presents advantages and disadvantages; while it allows for experimentation to determine the best practices, it may also necessitate future harmonisation of licensing frameworks and related definitions.</p> <p>In conclusion, the Co-Chairs observed that the development and deployment of private 5G networks, isolated or integrated with Mobile</p>

	Network Operators (MNOs), are not yet widespread. Mention was made that the co-chairs considered there has been a noticeable decrease in discussions about network slicing at conferences, and observed that the consultation results provided few practical examples of slices. The Co-Chairs might invite additional experts to contribute to the discussions and provide further insights, but no further work would be foreseen for 2026.
Conclusion	The BoR approved the document for publication.

7 Digital Markets (DM) – update on the DMA HLG activities

Document(s)	No document
Introduction by	DM WG Co-Chairs (Arcep/ANACOM)
Information presented	<p>The Co-Chair highlighted two main activities of the DM WG:</p> <p>1) The publication of the BEREC Opinion on Meta’s reference offers to facilitate Messenger and WhatsApp interoperability under Article 7 of the Digital Markets Act: It was published on 3 March 2025 in the context of META’s designation as gatekeeper in relation to these two specific numbering independent interpersonal communication services. This 3rd BEREC Opinion builds on the direct report on the interoperability of numbering independent interpersonal communication services, published in June 2023, and follows the list of minimum criteria for the reference offer presented in that report. It also builds on the two previous opinions that BEREC delivered on the proposed solutions for WhatsApp interoperability. The first one was submitted to the EC in February 2024 and published in March 2024, after the Commission formally requested BEREC to produce an opinion on META draft reference offer for WhatsApp interoperability. The second one, published in June 2024, was already on the final version of the reference offer for interoperability with WhatsApp published by META in March 2024.</p> <p>2) The review of the DMA: According to Article 53 of the DMA, by May 2026, the EC has to evaluate whether the aim of this regulation, which was to ensure contestable and fair digital markets, has been achieved, and also to assess its impact on business users, especially SMEs and end users. In order to contribute to the discussion around the DMA review, the Co-Chairs launched some activities in the WG. The idea is to identify issues and problematic practices in the digital markets and assess whether the current DMA and/or other regulations, such as the DSA and the Data Act, can address these problems or if there is a need for an adaptation of the DMA. Another point that will be analysed is the scope of the DMA, particularly if all relevant actors are currently targeted, thanks to the thresholds in the regulation. The deliverables following this work could be of different forms, for instance, short papers, reports, high-level positions, etc. All this will generally feed BEREC's contribution and also contribute to the DMA High-Level group discussion, both at the high level and in the subgroups of experts where BEREC is contributing to data interoperability and artificial intelligence. The Co-Chairs assured that there would be close cooperation with the EC and engagement with relevant stakeholders and the European Parliament. The Co-Chairs concluded by informing that a more extensive presentation on BEREC contributions to digital topics, namely the work on the DMA, the Data Act, the DSA, and artificial intelligence, is planned for P2.</p>

	Furthermore, the BEREC Chair reported on the DMA-HLG meeting held the previous week. There were 5 European groups represented in the group, among which the Data Protection Commissioners, the Consumer Regulators, the Competition Authorities and BEREC. EVP Teresa Ribera opened the session and addressed the most compelling geopolitical problem, namely the fact that some countries are clearly challenging the DMA and the DSA at the moment. However, the EC reiterated that it is not intimidated or diverted by these threats or rhetoric; instead, the EC will continue executing the mandate that they have under the DMA. Afterwards, the EC gave an update on some of the actions taken in order to implement the DMA.
Conclusion	The BoR took note of the information.

8 Planning and Future Trends (PFT)

8.1 BEREC International Cooperation

Document(s)	BoR (25) 34 Draft BEREC Calendar of international meetings and events in 2025
Introduction by	BEREC Vice-Chair responsible for international activities (HAKOM)
Information presented	<p>The BEREC Vice-Chair responsible for international activities presented the BEREC Indicative calendar of international events to the BoR members. He also briefed the BoR members on the recent meetings:</p> <ul style="list-style-type: none"> - Mini Board Study Trip, possibly in September, but the destination has to be confirmed; - Mobile World Conference, Barcelona, 3-5 March 2025: during the meetings with Ofcom and OECD, it was proposed to sign a Memorandum of Understanding with both of them; - Four-Lateral BEREC-EMERG-REGULATEL-EaPeReg Summit, Barcelona, 5 March 2025; - Bilateral meetings with EaPeReg and TRAI, 5 March 2025; - Signature of the Working Arrangements between BEREC and ANRCETI, 5 March 2025.
Conclusion	The BoR approved the document for publication.

8.2 Oral update on draft BEREC Work Programme 2025

Document(s)	No document
Introduction by	Representative of the Incoming BEREC Chair (AKOS)
Information presented	<p>The Incoming BEREC Chair Representative gave a recap of the process for the adoption of the Outline Work Programme 2026.</p> <p>In 2026, BEREC will focus on four strategic objectives of the EECC, with a lighter workload due to additional ad hoc work. The Incoming BEREC Chair Representative presented BEREC tasks for 2026, 6 additional carry-</p>

	<p>over topics that had started in 2025 and would be carried forward to 2026, the 15 recurring items divided among the WGs, 18 optional items and projects to be potentially included in the WP 2026.</p> <p>The Incoming BEREC Chair Representative updated the BoR on the activities and the next steps in the development of the BEREC Work Programme 2026.</p>
Conclusion	The BoR took note of the information.

9 Fixed Network Evolution (FNE)

Document(s)	BoR (25) 35 Draft BEREC Report on the update of criterion 3 of the BEREC Guidelines on very high-capacity networks
Introduction by	FNE WG Co-Chairs (BNetzA/ARCEP)
Information presented	<p>The Co-Chairs first presented the current performance thresholds for Very High Capacity Networks (VHCN). For fixed networks, the thresholds are based on technologies like Fibre to the Building (FttB) and DOCSIS 3.1, with specific criteria for downlink and uplink data rates, IP packet error and loss ratios, round-trip IP packet delay, IP packet delay variation, and IP service availability. These values have remained stable since their initial determination in 2020, as confirmed by recent data collected in 2024. For mobile networks, the performance thresholds were updated in 2023 to reflect the capabilities of 5G technology.</p> <p>Secondly, the Co-Chairs gave an overview of the data collection process and the main results. The questionnaires were sent to gather information on FttB, in-building copper twisted pair networks, and FttB and in-building Hybrid fibre coax (HFC) networks. The responses indicated the lack of adoption of new technologies, like MG.fast or DOCSIS 4.0, and the confirmation that the values observed were comparable to those from 2020. As a consequence, the Co-Chairs recommended maintaining the current performance values, outlining the principal reasons for this decision.</p> <p>Lastly, the Co-Chairs presented the new version of the BEREC Guidelines. It includes minimal changes to the main body of the guidelines, with performance values remaining unchanged. Annex 3, which details the determination of performance thresholds for fixed networks based on data collected in 2019, has been slightly updated and maintained as the basis for calculating the values that will remain in place. Additionally, the determination of performance values for mobile networks has been moved to Annex 5, while the old Annex 5, containing reference values based on 2020 data, has been deleted due to its lack of usefulness. A new Annex 4 has been added, describing the methodology and results of the 2024 data-gathering exercise, which validates and confirms the fixed performance thresholds determined in Annex 3.</p> <p>In conclusion, the Co-Chairs asked the BoR to approve the report for public consultation and suggested that future reviews of the Guidelines will not be periodic but will depend on the mature deployment and significant penetration of new technologies.</p>
Conclusion	The BoR approved the document for public consultation.

10 Cybersecurity and Resilience (CSR)

Document(s)	BoR (25) 36 Draft BEREC Summary Report from the external workshop on the technological advances as security opportunities and challenges for network resilience
Introduction by	CSR WG Co-Chairs (HAKOM/AKOS)
Information presented	<p>The Co-Chairs presented a summary report on the BEREC Stakeholder Workshop on Network Resilience held on 19 November 2024. The workshop aimed to raise awareness among National Regulatory Authorities (NRAs), operators, and other stakeholders about current resilience and security challenges. Key topics identified in a stakeholder survey included national strategies to increase sector resilience, technical and operational solutions used by operators, disaster response and collaboration between operators and authorities, and emergency communication. The workshop featured 160 participants, including NRAs, operators, and stakeholder associations.</p> <p>Regarding the first panel, the Co-Chairs provided three examples of national perspectives on resilience and coordination:</p> <ul style="list-style-type: none"> - ECOI's plan to improve Iceland's network infrastructure resilience over the next decade centres on enhancing reliability through redundancy, physical separation of fibre paths, multiple Points of Presence (POPs), autonomous networks, and ensuring dual broadband connections. Additionally, the strategy includes strengthening international connectivity via submarine cables and satellite links. - Norway aims to achieve robust digital infrastructure by addressing challenges ranging from damaged cables to cyber threats. Nkom's regional analyses have resulted in a proposed Security Plan prioritising mobile network resilience, power backups, redundancy, and preparedness against cybercrime and extreme weather. Key challenges include supply chain dependencies, cable security, and adapting to changes. The plan emphasises the importance of core network components and general redundancies. - Ofcom's revised Network and Services Resilience Guidance for UK telecom operators prioritises service availability and resilience against various risks, excluding cybersecurity. The guidance underscores the importance of industry compliance, staff training, robust infrastructure, and cross-sectoral coordination, especially concerning mobile network power resilience in the event of power outages. <p>As for the second panel, the Co-Chairs reported four cases of efforts to enhance resilience. A1 Slovenia shared their experience with the catastrophic floods in August 2023, highlighting the importance of crisis management, redundancy measures, and cooperation among operators. Vodafone's Technology Resilience Programme emphasised proactive measures integrated into network design, such as geo-redundancy and detailed recovery plans. The European Emergency Number Association (EENA) stressed the need for robust network design, regular testing, efficient procedures, and stakeholder communication to enhance network</p>

	resilience for emergency communications. ASTRID's Blue Light Mobile in Belgium showcased their MVNO solution for emergency services, offering priority access and pre-emption on all Belgian networks, with a focus on mission-critical needs through a dual-track approach.
Conclusion	The BoR approved the document for publication.

11 Roaming (ROAM) - update on Draft BEREC Opinion about the functioning of the Roaming Regulation

Document(s)	No document
Introduction by	ROAM WG Co-Chairs (RTR/EETT)
Information presented	<p>The EC's review of the Roaming Regulation is scheduled for completion by the end of June 2025, with BEREC's input due by the end of March. This review encompasses all transparency provisions, particularly the newly introduced ones such as QoS, non-terrestrial services, VAS, and emergency services. There is a special focus on the wholesale market and FUP and the impact of new technological developments, including M2M/IoTs. Additionally, the EC cost model developed by Axon was also analysed.</p> <p>Overall, the Co-Chairs reported that the rules are functioning effectively, though MVNOs continue encountering competition issues in the wholesale market. There is potential for reducing wholesale caps, and simplifying transparency and FUP rules could be beneficial. M2M provisions will remain unchanged, and even though a common IoT definition would be advantageous, it encompasses more than roaming. Additionally, default per unit prices for RoW, the option to opt out from RoW data services, and allowing operators to voluntarily extend FUP to RoW countries are recommended by the Co-Chairs.</p> <p>Regarding the BEREC Opinion on the Implementing Act about FUP for intra-EU communication services, the Co-Chairs gave an overview of the current status. The GIA includes provisions on voluntary offers of intra-EU communication services at domestic prices with FUP. The EC is required to adopt an IA by 31 December 2024, following BEREC's Opinion, to define the FUP and anti-fraud measures. The EC shared its draft Opinion with BEREC drafters in mid-February, with the deadline for adoption and submission to the EC set for the end of April. The initial assessment by drafters indicates that the draft IA only outlines basic principles for an FUP without concrete definitions, creating uncertainties and a lack of transparency for consumers, operators, and NRAs.</p>
Conclusion	The BoR agreed to approve the document for publication via an e-clearance procedure.

12 Information about the 13th BEREC Stakeholder Forum

Document(s)	BoR (25) 37 Draft Programme of the 13 th BEREC Stakeholder Forum
Introduction by	Representative of the Incoming BEREC Chair (AKOS)

Information presented	The Incoming BEREC Chair Representative presented to the BoR the programme of the event. A virtual preparatory meeting with the Co-Chairs and the BEREC Office will be organised on 21 March.
Conclusion	The BoR took note of the information.

13 Discussion on the high-level workshop between BEREC and the European Commission

Document(s)	BoR (25) 38 Draft Agenda of the BEREC – EC High Level Workshop (poss.) Non-paper outlining the workshop structure and key topics
Introduction by	BEREC Chair (ComReg)
Information presented	<p>The BEREC Chair informed the BoR that the EC and the BEREC Chair had jointly developed the draft agenda for the workshop on 31 March 2025. He reported that it was circulated to BoR and CN Members on 10 March 2025. The workshop agenda covers four broad themes: the overall context of the forthcoming DNA, scope and objectives of the DNA, regulatory challenges and frameworks, and finally competitiveness and the single market. The agenda provides a list of indicative issues for the discussions.</p> <p>He emphasized that the EC mainly drove the topics of the agenda, as the workshop's objective is to focus on strategic regulatory topics, combining best practices with future frameworks for the electronic communications sector. It aims to facilitate high-level discussions between BEREC and EC representatives on the future of the telecommunications framework.</p> <p>The discussions will serve as a first step in balancing a strategic vision for the market and industry with practical regulatory actions. Key focus areas include market competitiveness, security, sustainability, and simplified cross-border harmonization and cooperation. These discussions aim to feed into the Commission's proposals for the DNA and other potential measures.</p> <p>He underlined that the discussion is preliminary and nothing discussed can be attributed to BEREC's position. Based on a gentlemen's agreement, the EC was asked to leave the meeting after the initial part of the discussion.</p> <p>The EC representative confirmed that this workshop is a follow-up to the discussions on the White Paper. She noted that the intention is not to repeat these discussions, as there are new priorities and a new executive of the EC. The expectation of the new EC executive, as outlined in its work programme and the EC's Competitiveness Compass, is to revise the regulatory framework and accompany it with the DNA (new regulatory framework – form still to be determined). The idea is first to simplify the framework, which applies to electronic communications and all other regulatory measures. The aim is to reduce unnecessary administrative burdens. Modernization is the second aim, as a response to all the technological changes. The single market dimension is the third area to address sectoral issues like competitiveness or resilience, where one country is not able to act effectively. This needs to be seen from a more global perspective.</p>

	<p>The EC representative noted that this is not a discussion on the White Paper; they are interested in an open discussion (she underlined that they will not be quoting regulators). The EC Representative clarified that the DNA has not been drafted yet; this is an initial discussion, and the EC would like to know NRAs' perspectives and suggestions for changes. The objective is to collect views; the EC is interested in the NRAs ideas – what worked, what did not, and suggestions for improvements.</p> <p>The EC representative stated that the workshop is a common BEREC and EC workshop and asked NRAs to bring other topics and questions that are not on the agenda. She noted that it may not be possible to address all of them; nevertheless, it would be welcome to hear about them. The workshop will start with outlining the objectives and then the strategic picture (i.e. the overall context of the forthcoming DNA), and then split into three detailed discussion sessions covering: Scope & Objectives of the DNA; Regulatory Challenges and Frameworks; Competitiveness and Single Market.</p> <p>She reiterated that the EC is interested in hearing NRAs' views. She asked to identify what needs to be changed and amended in the agenda to have a fruitful discussion at the workshop. She also noted that this is not the only moment and opportunity to discuss the DNA. Further discussions, workshops, and exchanges on more specific topics will occur. She stated that as a conclusion of the workshop, it would be good to identify issues to follow up on.</p> <p>She also highlighted that there will be other opportunities for BEREC and NRA to contribute to the work. The EC will come back with consultations on the main issues to be addressed by the DNA – this could be discussed in one of the next plenaries. She reiterated and underlined that the workshop is not an official binding discussion, but an exchange of views between NRAs, BEREC, and the EC.</p>
Conclusion	To follow-up on the preparations to the workshop as discussed and agreed during the meeting.

14 AOB

14.1 Information on the 63rd BoR plenary meeting (5 June 2025, Reykjavik, Iceland)

Document(s)	No documents
Introduction by	Representative of host NRA (ECOI)
Information presented	The Representative of the host NRA provided information on the logistics of the next 63 rd BoR plenary meeting, which will take place on 5 June 2025 in Iceland.
Conclusion	The BoR took note of the information.