www.zps.si





Concluding Consumer Contracts: Questionable Practices of Telecom Operators





Research Overview

- Anonymous visits to 8 consumer centres of the **four largest telecom operators** in Slovenia.
- ➤ Objective: to **sign a mobile data subscription** without binding contract or device purchase.
- > We were interested in mobile web access in Slovenia and EU
- Contract should include only basic service, without binding
- Focus: information availability, transparency, and hidden costs





Evaluation Criteria

CUSTOMER SERVICE – 20%

- > Waiting time, professionalism, willingness to help
- Whether advisors tried to upsell or impose contract tie-ins

INFORMATION – 30%

- Clarity of tariff presentation
- > Disclosure of additional costs (activation, SIM, etc.)
- Warning on special provisions

CONTRACT PROCESS – 50%

- Access to contract summary, terms and conditions, and price lists
- Whether documents were provided before or only after signing (sent by e-mail)





Information Before Contracting

- > Advisors were generally polite but **not always well informed**.
- > Often suggested **prepaid cards** as an alternative.
- ➤ Dedicated mobile data packages were expensive or limited in data allowance.
- Only one operator offered a truly suitable package, with all others we chose a general mobile package with unlimited voice calls and SMSs





Hidden Costs and Add-on Services

- > Connection or SIM fees: €6–12, often undisclosed.
- ➤ A1: "Protekt" option (€2.49/month after first free month), (free) travel insurance added automatically (no legally required standard insurance information disclosed).
- ➤ Telekom Slovenije: "Safe Web" service (€0.99/month) added by default.
- We were not aware of these services before signing.





Legal Framework vs. Practice

- According to EU and national telecom regulations (ECC, ZEKom-2), consumers must receive a contract summary and terms and conditions before signing.
- In practice, this was <u>not</u> respected documents often provided only after signing, mostly sent on the e-mail.
- ➤ Electronic signature tablets used for multiple consents at once, often without clear explanation.





Blind Signing Practices

- Contracts were signed without prior access to content (in some cases multiple signatures).
- > Supporting documents were received after signing via e-mail.
- Legal obligations exist but are **not enforced in practice**.
- Consumers thus face reduced protection and risk of hidden costs.





Termination Procedures

- > Complicated or unclear processes for cancellation.
- Only one operator (Telemach) had a dedicated form; others required in-person submission or unfriendly online forms.
- ➤ Lack of confirmation that termination requests were successfully received.
- ➤ E-mail remains the most reliable channel except for A1, which requires physical presence.





After Termination: What Was Charged

- ➤ **Pro-rata monthly fees** charged by all in the first month, only T-2 charged it for the last month.
- > Discounts tied to binding contracts (which we didn't ask for in the first place) reclaimed upon early termination.
- ➤ Telekom Slovenije was the only operator charged an additional €10.95 termination fee.





Key Findings

POTROŠNIKOV ZOM SKLEPANJE POGODB PRI TELEKOMUNIKACIJSKIH OPERATERJIH	OBRAVNAVA	Predstavitev ponudbe	Dodatne storitve	INFORMACIJE	Vpogled v pogodbo pred podpisom	Vpogled v povzetek pogodbe pred podpisom *	Dokumenti po podpisu	SKLEPANJE POGODBE*	SKUPNA OCENA
Operater	20 %			30 %				50 %	100 %
A1	+	0			-		++		
T-2	+	+	++	+			-		
Telekom Slovenije	+	-			-		+		
Telemach	+	+	++	+	-		-		

OPOMBA: * - zmanjšanje ocene, razlaga v Kako ocenujemo

- tt zelo dobro (80-100) dobro (60-79) povprečno (40-59) pomanjkljivo (20-39)
 - nezadovoljivo (0-19)
- Regulatory requirements exist but are not effectively implemented.
- Consumers lack access to key pre-contractual information.
- Hidden charges and default add-on services are widespread.
- There is a clear need for stronger supervision and enforcement by regulators.





Why Consumer Awareness Matters

- Informed consumers make better, safer, and more costeffective choices.
- Awareness of rights and obligations leads to fairer market outcomes.
- Transparency and access to information enhance trust in the telecom sector.
- ➤ Regulators and consumer organizations must work together to ensure **genuine informed consent** in digital contract processes.





Thank you!

Boštjan Okorn ZPS (Slovene Consumers' Association)

bostjano@zps.si

+386 1 47 40 620

www.zps.si

www.potrosnikovzoom.si