

68th Ordinary Plenary Meeting of the BEREC Board of Regulators (BoR)

Hybrid Meeting

Conclusions

Chair: Marko Mišmaš

Director of the Agency for Communication Networks and
Services of the Republic of Slovenia (AKOS)

1 October 2026

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Annex I – List of final documents

Main results of the 68th Meeting of the BEREC Board of Regulators

The BEREC Board of Regulators (BoR) held its 68th Ordinary Plenary Meeting in hybrid format on 1 October 2026.

During the meeting, the BoR discussed and/or approved the following documents:

1. Documents approved as “A” items:

For publication:

- BoR (26) 69 Draft BEREC Retail Roaming Guidelines
- BoR (26) 128 Draft BEREC Report on the Implementation of the Open Internet Regulation and the BEREC Open Internet Guidelines
- BoR (26) 129 Draft BEREC Summary Report on the external workshop on practices for ensuring the equivalence of access and choice with respect to accessibility
- BoR (26) 130 Draft BEREC Report on Virtual Worlds and Web 4.0
- BoR (26) 131 Draft BEREC Report on the outcome of the consultation on the BEREC Draft Report on Virtual Worlds and Web 4.0
- BoR (26) 132 Draft Summary Report on the BEREC Stakeholder Workshop on Combatting Fraud

2. Documents approved as regular items:

For publication:

- BoR (26) 137 Europe’s Telecom Reality Check - Draft BEREC Fact-finding report on connectivity, competition and regulatory highlights in different jurisdictions
- BoR (26) 138 Europe’s Telecom Reality Check - Draft Report on the outcome of the public consultation of the draft BEREC Fact-finding report on connectivity, competition and regulatory highlights in different jurisdictions
- BoR (26) 140 Draft BEREC Statement on the Review of the BEREC Guidelines detailing Quality of Service parameters

For public consultation:

- BoR (26) 139 Draft BEREC Report on access conditions to state-aid funded networks
- BoR (26) 141 Draft BEREC Report on the impact of generative AI on internet openness
- BoR (26) 142 Draft BEREC Work Programme 2027

For internal use:

- BoR (26) 142 Draft BEREC Work Programme 2027_internal
- BoR (26) 143 Draft Guidelines for organising and hosting high-level events of the Body of European Regulators for Electronic Communications

3. Documents submitted for information purposes:

- BoR (26) 133 Contact lists pack
- BoR (26) 134 Information on the planned electronic voting procedures

- BoR (26) 135 Information on the electronic voting procedures since the last plenary meeting
- BoR (26) 136 Work Programme 2026 status update

4. Other main topics discussed

The BoR was briefed on the recent activities of the BEREC Chair, the important projects carried out by the BEREC Office in support of BEREC and BEREC's recent and forthcoming international activities. The BoR was also informed about the development of the BEREC Work Programme 2027.

The European Commission (EC) was invited to provide information on important recent developments and activities under its remit that have an impact on the electronic communications sector.

The BoR held elections for BEREC Chair 2028 and Vice-Chairs 2027.

5. Next meeting

The next Ordinary Plenary Meeting of the BoR will take place in hybrid format on **3 December 2026 in Belgium**.

Introduction and participation

The BEREC BoR held its 68th Ordinary Plenary Meeting in hybrid format on 1 October 2026.

The meeting was attended by the heads and/or high-level representatives of the National Regulatory Authorities (NRAs) from each EU Member State, who have primary responsibility for overseeing the day-to-day operations of the markets for electronic communications networks and services. The European Commission (EC) also took part in the meeting. Heads and high-level representatives of the NRAs with whom BEREC has concluded working arrangements were also present.

List of documents

The list of final documents approved by the meeting for publication, in compliance with the BEREC Regulation and the BoR transparency rules, is presented in Annex I to the Conclusions.

Items discussed

A short overview of the information presented under each agenda item, a summary record of the proceedings and a record of the conclusions reached by the BoR are presented below.

1 Opening of the meeting and adoption of the agenda

Document(s)	BoR (26) 127 Draft BEREC BoR Agenda
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair welcomed the meeting participants and provided practical information on meeting logistics. He also introduced the new BEREC members: - New BoR/MB Participant - Mr Nusret Haliti, AEC, North Macedonia - New BoR/MB Member - Mr Marios Pieri, OCECPR, Cyprus - New BoR/MB Alternate - Mr Elvis Babacic, EKIP, Montenegro - New BoR/MB Alternate - Ms Zorana Vujovic, RATEL, Serbia - New BoR/MB Alternate – Mr Celalettin Dinçer, BTK, Türkiye The BEREC Chair opened the meeting and presented the draft agenda for approval by the BoR and invited them to suggest any additional issues to be raised or presented under 'Any Other Business' (AOB).
Conclusion	The BoR adopted the agenda with no changes.

2 Election of the BEREC Chair 2028 and Vice Chairs 2027

Document(s)	No document
Introduction by	BEREC Chair (AKOS)

Information presented	The BEREC Chair opened the joint vote for the positions of BEREC Chair for 2028, BEREC Vice-Chairs for 2027 and the Representative of participants without voting rights to the Mini-Board for 2027.
Conclusion	The BoR agreed on the election process as suggested by the BEREC Chair and to organise a joint vote on all the positions.

3 List of “A” Items

Document(s)	<u>For publication:</u> BoR (26) 128 Draft BEREC Report on the Implementation of the Open Internet Regulation and the BEREC Open Internet Guidelines BoR (26) 129 Draft BEREC Summary Report on the external workshop on practices for ensuring the equivalence of access and choice with respect to accessibility BoR (26) 130 Draft BEREC Report on Virtual Worlds and Web 4.0 BoR (26) 131 Draft BEREC Report on the outcome of the consultation on the BEREC Draft Report on Virtual Worlds and Web 4.0 BoR (26) 132 Draft Summary Report on the BEREC Stakeholder Workshop on Combating Fraud
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair presented the list of “A” items as set out above. The list of “A” items was drawn up based on the conclusions of the Contact Network (CN) meeting held 10-11 September 2026, according to which the BoR’s approval of the documents should be possible without further discussion. The BEREC Chair informed the BoR members that, if needed, they could still make statements for the minutes on any of the “A” items. If a position taken on an ‘A’ item leads to further discussion, or if a member of the BoR requests it, the item would be withdrawn from the list of “A” items.
Conclusion	The BoR approved the documents included in the “A” item list.

4 Information from the Chair

Document(s)	No document
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair’s main activities were communicated in an email circulated to the BoR for information before the meeting. In particular, he drew attention to the following matters: 1. Engagement with the European Parliament (EP) on the Digital Networks Act (DNA); and 2. Mini-Board meetings held over the summer; and 3. BEREC Chair and Mini-Board members’ speaking engagements/meetings during the summer and upcoming activities; and 4. The second Co-Chairs meeting in Tirana in September.
Conclusion	The BoR took note of the information.

5 Information from the BEREC Office

Document(s)	BoR (26) 133 Contact lists pack BoR (26) 134 Information on the planned electronic voting procedures BoR (26) 135 Information on the electronic voting procedures since the last plenary meeting BoR (26) 136 Work Programme 2026 status update
Introduction by	BEREC Office Representative
Information presented	The BEREC Office submitted information to the CN on the updated contact lists for the BEREC Heads, CN members and the BEREC Office, recent and planned electronic voting procedures, and the 2026 BEREC Work Programme (WP-2026) implementation status. The BO representative updated the BoR on: - WP-2026 (progress as planned) - WGs meetings - WGs meetings planned for the rest of 2026 - Feedback on the Support to BEREC WGs, including Workshops & Phase-II (Q2-2026)
Conclusion	The BoR took note of the information.

6 Information from the European Commission

Document(s)	No document
Introduction by	European Commission Representative
Information presented	On Roaming, the EC Representative confirmed that the EC has received a mandate to begin negotiations with the Western Balkans. Regarding the Digital Decade Policy Programme (DDPP), the EC Representative highlighted the June report, which identifies gaps and provides recommendations for Member States. On the Digital Networks Act (DNA), the EC Representative confirmed discussions in the Council Working Party are continuing. In the European Parliament, the EC Representative noted that the objective is to reach final European Council and Parliament positions by the end of the first quarter of 2027 and begin interinstitutional negotiations in spring 2027. Concerning Mobile Satellite Services (MSS), the EC Representative stressed that the EC's proposal on the 2 GHz band, presented in May, is considered essential for direct-to-device connectivity, security and technological sovereignty.
Conclusion	The BoR took note of the information.

7 Announcement of the election results for BEREC Chair 2028 and Vice Chairs 2027

Document(s)	No Document
Introduction by	BEREC Chair (AKOS)
Information presented	The BEREC Chair confirmed the outcomes of the election of BEREC Chair 2028 and Vice-Chairs 2027 as follows: <u>For the post of BEREC Chair 2028</u> Mr Michel Van Bellinghen, Chairman of the Council, BIPT, Belgium. <u>For the posts of Vice-Chairs 2027</u> - Mr Klaus Steinmaurer, Executive Director for Telecommunications and Postal Services, RTR, Austria - Mr Karol Krzywicki, Vice President, UKE, Poland <u>For the post of Representative of participants without voting rights to the Mini-Board</u> Mr Armer Juka, Member of the Steering Council, AKEP, Albania
Conclusion	To inform relevant EU institutions about the results of the elections for BEREC Chair 2028 and Vice-Chairs 2027.

8 Market and Economic Analysis (MEA)

8.1 Europe's Telecom Reality Check - Draft BEREC Fact finding report on connectivity, competition and regulatory highlights in different jurisdictions

Document(s)	BoR (26) 137 Europe's Telecom Reality Check - Draft BEREC Fact finding report on connectivity, competition and regulatory highlights in different jurisdictions BoR (26) 138 Europe's Telecom Reality Check - Draft Report on the outcome of the public consultation of the draft BEREC Fact finding report on connectivity, competition and regulatory highlights in different jurisdictions
Introduction by	MEA WG Co-Chairs (ANCOM/CNMC)
Information presented	The MEA WG Co-Chairs presented BEREC's fact-finding report on connectivity, competition and regulation across a range of jurisdictions. They explained that the report had been prompted by the ongoing debate surrounding the competitiveness and long-term sustainability of the European telecommunications sector, among other considerations. Drawing on verifiable, publicly available evidence, the report compared the EU-27, and in some instances the Union's three best-performing Member States (MS), with a number of international jurisdictions. The Co-Chairs reported that the consultation received broad support from stakeholders. They further observed that, following the consultation, the report had been revised to place greater emphasis on the benefits of operator diversity, competitive pricing and the effectiveness of the EU regulatory framework in supporting a range of business models. Additional

	explanations and methodological clarifications were incorporated into the section dealing with financial indicators. However, they stressed that the report's overall conclusions remained unchanged. In its final form, the report concluded that the EU telecommunications sector performs strongly in comparison with other jurisdictions, combining competitive markets, affordable prices and expanding fibre and 5G coverage. The Co-Chairs highlighted that the EU regulatory framework continues to support both competition and investment. They concluded by outlining the public debriefing campaign and the separate communications campaign in relation to the report.
Conclusion	The BoR approved the document for publication.

8.2 Draft BEREC Report on access conditions to state-aid funded networks

Document(s)	BoR (26) 139 Draft BEREC Report on access conditions to state-aid funded networks
Introduction by	MEA WG Co-Chairs (ANCOM/CNMC)
Information presented	The MEA WG Co-Chairs explained that the draft BEREC Report had been prepared in response to the significant contribution of public funding, particularly through the EU Recovery and Resilience Facility, to the deployment of FTTB and FTTH networks across Europe. NRAs generally play a central role in defining eligible areas, assessing wholesale access conditions and resolving disputes. A number of countries have also introduced online tools to identify premises that have benefited from state-aid support. The Co-Chairs concluded that, although the EU framework provides clear guiding principles, its implementation varies significantly across MS. Active wholesale services, particularly bitstream access, generate the highest level of market demand, whereas passive infrastructure access experiences more limited uptake. The report also underscored the importance of effective monitoring, evaluation and transparency measures in improving understanding of state-aid outcomes and in supporting sustainable competition on state-aided networks.
Conclusion	The BoR approved the document for public consultation.

9 End Users (EU)

Document	BoR (26) 140 Draft BEREC Statement on the Review of the BEREC Guidelines detailing Quality of Service parameters
Introduction by	EU WG Co-Chairs (ComReg/RRT)
Information presented	The EU WG Co-Chairs presented a statement on the review of the BEREC Guidelines on Quality of Service (QoS) parameters. They recalled that the requirement for BEREC to adopt these Guidelines stemmed from the European Electronic Communications Code (EECC) in 2018, which resulted in the publication of the first Guidelines in 2020 and the completion of their subsequent review in 2024. They further noted that Section 6 of the current Guidelines provides for a review to commence two years after their adoption and publication in 2024.

	In its assessment, BEREC concluded that the existing Guidelines remain fit for purpose and continue to offer a robust and harmonised framework for the implementation of Article 104 of the EEC. However, it was acknowledged that the legislative landscape is evolving, particularly in light of the proposed DNA and the implementation of the European Accessibility Act (EAA), both of which may have implications for QoS requirements, the scope of the Guidelines and accessibility-related parameters. Notwithstanding these developments, the Co-Chairs reported that BEREC does not consider a formal review to be necessary at this stage.
Conclusion	The BoR approved the document for publication.

10 Fixed Network Evolution (FNE)

Oral update on the current status of the EC Guidance on Article 3 of the Gigabit Infrastructure Act

Document	No document
Introduction by	FNE WG Co-Chairs (BNetzA/RTR)
Information presented	The FNE WG Co-Chairs reported that work on the EC's guidance under Article 3(13) of the GIA was progressing in close cooperation with BEREC. They noted that Article 3 is the central provision governing access to physical infrastructure and related access conditions, and highlighted the significant level of engagement from BEREC. Following the EC's stakeholder consultation in 2025, and publication of a factual summary report in June 2026, substantive work commenced through a series of meetings between the EC and BEREC. The EC is expected to publish the guidance by the end of 2026. The Co-Chairs reported that the envisioned guidance would take the form of an EC Recommendation, with the EC acting as lead drafter and BEREC providing comments throughout the process. They outlined the main areas of discussion relating to pricing and access conditions under the GIA.
Conclusion	The BoR took note of the information.

11 Digital Markets (DM)

Document(s)	BoR (26) 141 Draft BEREC Report on the impact of generative AI on internet openness
Introduction by	DM WG Co-Chairs (ANACOM/ARCEP)
Information presented	The DM WG Co-Chairs presented the draft BEREC report on the impact of generative AI on internet openness, explaining that it builds on BEREC's earlier work on AI and the internet ecosystem. They noted that, while generative AI can enhance users' online experience, it may also influence how users access information and exercise freedom of choice online. The Co-Chairs highlighted that generative AI is creating a new layer of intermediation within the internet ecosystem by acting as a gateway through which users access information, products and services. While this can generate efficiencies, it may also concentrate market power and raise concerns around transparency and user choice.

	The Co-Chairs further reported that generative AI is changing how users interact with online content by providing synthesised responses rather than directing users to a range of sources. They warned that this could reduce traffic to original websites, limit source diversity and increase reliance on AI-mediated information, while also creating tensions with the sustainability of online content production. The DM WG Co-Chairs reported on the comments received and confirmed that the text was revised accordingly. The Co-Chairs also noted that greater emphasis had been placed on transparency and AI literacy requirements under the AI Act, with relevant sections updated accordingly. In addition, a number of editorial comments and requests for clarification were incorporated into the draft.
Conclusion	The BoR approved the document for public consultation.

12 Remedies and Market Monitoring (RAMM)

Oral Update on the BEREC Data Strategy/Observatory Work

Document(s)	No document
Introduction by	RAMM WG Co-Chairs (AGCOM/BNetzA)
Information presented	The RAMM WG Co-Chairs provided an update on the BEREC Data Strategy and the newly established Data Observatory initiative. NRAs were encouraged to contribute their experiences and practices, while the future role of the BEREC Office in supporting data-related activities remains under consideration.
Conclusion	The BoR took note of the information.

13 Planning and Future Trends (PFT)

13.1 Draft BEREC Work Programme 2027

Document(s)	BoR (26) 142 Draft BEREC Work Programme 2027
Introduction by	Incoming BEREC Chair (CNMC)
Information presented	The Incoming BEREC Chair presented the proposed approach for developing the BEREC Work Programme 2027 (WP-2027), outlining the key steps and timeline for its preparation. The presentation highlighted that the WP-2027 was largely focused on the DNA.
Conclusion	The BoR approved the document for public consultation and the internal version of the document for internal use.

13.2 BEREC International Cooperation

Document(s)	No document
Introduction by	BEREC Vice-Chair responsible for international activities (ComReg)
Information presented	The BEREC Vice-Chair for international activities reported that EaPeReg had restructured its Expert Working Groups (EWGs), with all meetings now to be held virtually.

	The BEREC Vice-Chair noted that the EaPeReg Plenary is scheduled to take place in December in a hybrid format. An update was also provided on cooperation with REGULATEL. In this regard, attention was drawn to the joint BEREC-REGULATEL meetings planned for October 2026. Finally, the BEREC Vice-Chair outlined a number of ongoing international initiatives.
Conclusion	The BoR took note of the information.

14 Revision of the Guidelines on the Organisation and Hosting of High-Level Meetings

Document(s)	BoR (26) 143 Draft Guidelines for organising and hosting high-level events of the Body of European Regulators for Electronic Communications
Introduction by	BEREC Office Representative
Information presented	The BEREC Office Representative presented the revision of the BEREC BoR Guidelines for high-level meetings as an initiative to increase predictability and reduce the costs and complexity of organising events, while maintaining effective participation through a balanced hybrid approach. The revised framework was reported to provide greater flexibility in meeting organisation, clearer allocation of responsibilities, more predictable participation arrangements, and simplified logistical requirements. Overall, the revisions were said to reduce the organisational burden on hosts while preserving the effectiveness and inclusiveness of BEREC meetings.
Conclusion	The BoR approved the document for internal use, subject to the agreed changes.

15 AOB

Information on the 69th BoR plenary meeting (3/4 December 2026, Antwerp, Belgium)

Document(s)	No document
Introduction by	Representative of host NRA (BIPT)
Information presented	The Representative of the host NRA provided information on the next plenary meeting which will take place on 3-4 December 2026 in Belgium.
Conclusion	The BoR took note of the information.

16 Regulatory Framework (RF)

Oral update on the BEREC Input to the DNA

Document	No document
Introduction by	RF WG Co-Chairs (AGCOM/NMHH)

Information presented	The RF WG Co-Chairs provided an update on recent developments regarding the BEREC Input to the DNA, including the BEREC Assessment papers published after the Plenary meeting in Ireland in June.
Conclusion	The BoR took note of the information.